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C O N F I D E N T I A L SECTION 01 OF 02 BEIJING 003658

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DEPARTMENT FOR AF/SE ANDREW STEINFELD  
USUN FOR PHEE

E.O. 12958: DECL: 05/31/2027

TAGS: [PREL](#) [ETRD](#) [UN](#) [CH](#) [SU](#) [AU](#)

SUBJECT: SUDAN: ADDITIONAL SANCTIONS OVER LACK OF PROGRESS  
(S/ES: 200708730/1)

REF: A. STATE 73696

[1](#)B. BEIJING 3599

Classified By: Political Minister Counselor Dan Shields. Reasons: 1.4  
(b/d).

Summary

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[1](#)1. (C) China does not favor expanding sanctions on Sudan and seeks more time for diplomacy, PRC Special Representative for Africa/Darfur Liu Guijin said in response to Polmincouns' delivery of Ref A message on the President's announcement of United States' sanctions on Sudan over lack of progress on Darfur. Polmincouns said we appreciate China's efforts and urge China to do more to persuade the Bashir regime to do what must be done to end the killing in Darfur. We are confident sanctions will bolster, not hinder, the international community's efforts on Darfur, he said. Liu said Sudanese Minister of State for Foreign Affairs Ali Ahmed Kerti was in Beijing May 25-30 for consultations with Executive Vice Foreign Minister Dai Bingguo, Assistant Foreign Minister Zhai Jun and other PRC officials. Liu reiterated his interest in meeting Special Envoy Natsios either in Beijing or Washington. Liu intends to travel to Africa in mid-June to speak with African Union officials. End Summary.

PRC Wants More Time

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[1](#)2. (C) Polmincouns delivered a demarche conveying reftel message on the President's announcement of United States' sanctions on Sudan over lack of progress on Darfur to PRC Special Representative for Africa/Darfur Liu Guijin on May [1](#)31. Liu said China does not favor expanding sanctions. China wants more time for diplomacy and does not want a confrontation in the United Nations Security Council. China still favors a "dual track" approach that seeks diplomatic progress on the Darfur Peace Agreement (DPA) in parallel with diplomatic progress on the hybrid African Union-United Nations forces for Darfur. The Sudanese Government does not wish to reopen the DPA but seeks talks with the non-signatories "any time" in a third country neighboring Sudan to bring non-signatories into the DPA. The United Nations Secretary General's Special Envoy for Darfur Eliasson and the African Union's Special Envoy for Darfur Salim Ahmed Salim are trying to bring together the non-signatories and forestall further divisions among them. Sudan awaits a

detailed plan for the Third Phase to be worked out by Eliasson and Salim. Sudan and the international community should sit down and discuss the way forward for the Third Phase as equal partners. Sudanese officials doubt Western intentions and complain that Western countries have failed to deliver on promised aid pursuant to the Comprehensive Peace Agreement (CPA), Liu said.

13. (C) In response, Polmincouns said we appreciate China's efforts and urge China to do more to persuade the Bashir regime to do what must be done to end the killing in Darfur. We cannot be patient while the killing continues. We are confident sanctions will bolster, not hinder, the international community's efforts on Darfur, Polmincouns noted.

#### More PRC-Sudan Exchanges

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14. (C) Liu said Sudanese Minister of State for Foreign Affairs Ali Ahmed Kerti was in Beijing May 25-30 for consultations with Executive Vice Foreign Minister Dai Bingguo, Assistant Foreign Minister Zhai Jun and other PRC officials. Liu attended the consultations and took the opportunity to underscore themes he raised with the Sudanese during his Sudan trip (Ref B). In all his interactions with the Sudanese, Liu said he has pressed them to be flexible on the Third Phase of the Annan plan, but the Sudanese still want a "hybrid operation," in the form of African Union troops bolstered by United Nations financial and technical support, rather than "hybrid forces" with United Nations command and control. Liu said he has made it clear to the Sudanese that China supports United Nations command and

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control. It is unrealistic to expect the United Nations to provide financial and technical resources that the UN cannot control, Liu said he pointed out to Sudanese counterparts.

#### Liu: Darfur Basically Stable

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15. (C) Based on his observations during his trip, Liu said the humanitarian and security situation seems generally stable in Darfur. Liu acknowledged that he was escorted by Sudanese Government officials throughout his trip and did not speak with independent sources. China believes poverty and underdevelopment are the root cause of the Darfur conflict. At the same time, seventy-nine percent of Sudan's arable land is uncultivated. China seeks to aid Sudan in poverty alleviation by opening an agricultural development center, financing mobile classrooms and improving access to water resources. Attempts by Western media and NGOs to link the Beijing Olympics to genocide in Darfur are too sensational, Liu protested.

#### Liu Guijin Travel Plans

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16. (C) Liu said he intends to travel to Africa in mid-June, in advance of the African Union Summit, to meet with Chairperson of the African Union Commission Alpha Oumar Konare, the African Union Peace and Security Council and Special Envoy Salim. Liu reiterated his willingness to meet Special Envoy Natsios either in Beijing at any time or Washington, noting that if he travels to the United States, which would probably have to be in July, he will also seek to meet Special Envoy Eliasson in New York.

#### Plans for Security Council Resolution?

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17. (C) As the meeting concluded, Liu asked about American plans to pursue a Sudan sanctions resolution in the UN Security Council. Polmincouns suggested that the best channel for a discussion on the question of any Security

Council resolution would be between our Missions in New York.  
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